
21 January 2025

Briefing to the incoming Minister of Health

To the Honourable Simeon Brown,

Congratulations on your appointment as Minister of Health. We are encouraged to hear you have made it a priority to reduce patient wait times for GP appointments.

We hope that you will bring a fresh drive to pull the health system out of crisis, and that you will invest in primary healthcare, a system that gives excellent return on investment, both financially and in terms of New Zealanders' healthcare.

General Practitioners Aotearoa (GPA) is a representative organisation and voice for GPs in Aotearoa. We wish to brief you on the most important issues facing GPs and general practice and call on you to consider these with urgency.

We have had dialogue with Health New Zealand Commissioner, Professor Lester Levy, and we are keen to meet you as soon as possible and start a constructive working relationship to address the issues we raise below.

1 – General practice is in crisis

Ten years ago, 40% of New Zealand's doctors were GPs, now only 25%¹. This decline is set to continue.

The GP workforce is shrinking because of the systematic fragmentation over the last 20 years of how general practice services are delivered.

At the same time, GPs treat patients with increasingly complex health issues and acute illnesses, while dealing with increased compliance requirements, more paperwork, more demands from rejected and devolved work from the public secondary sector, and a huge reduction in income for GPs who own their own practices.

The secondary care multi-employer collective agreement seems very attractive in comparison.

2 – GP shortage is dire. We call upon you to urgently address the shortage of GPs and GP trainees in general practice by improving remuneration, training and funding for primary care

To provide the most basic general practice care to the population of New Zealand, we currently estimate a shortage of at least 1000 GPs based on RNZCGP data¹. This workforce is facing a tsunami of retirement. Some of that retirement is planned, and some early retirement of burned-out doctors.

If current net immigration numbers continue at 100,000 per year, we'll also need an additional 120 GPs per year just to service that population.

This will cost the whole New Zealand health system dearly, and it will cost society. In countries like New Zealand, general practice looks after 90% of medical conditions². The UK Royal College of GPs put it bluntly:

“If general practice collapses, the rest of the NHS will follow not far behind it.”

We would face a similar scenario here.

3 – The budget-savvy case for funding primary care

General practice care is far more cost-effective than hospital care, yet it is the most neglected. Funding primary healthcare is an easy financial win with fast returns for the Government.

The critical shortage of GPs means people have to wait longer for care. New patients in some parts of the country simply can't register with a GP because their books are full.

This in turn overburdens the secondary sector as more people turn up to hospitals, and the whole system is at risk of collapse. The General Practice Leaders' Forum calculated that a 6% drop in GP consultations will result in a doubling of emergency department (ED) presentations³.

The UK Royal College of Emergency medicine reports⁴ that even a small decrease in people being able to access GP consultations has the potential to put great pressure on hospital urgent and emergency care.

When people with minor issues go to ED because their GP is booked up, it means people have to wait for hours at ED where staffing and funding are already under pressure.

Recent health and budget policies have been hospital-centric. This is a false economy. There is an abundance of published evidence demonstrating that the return on investment in primary care is ten times the return on investment in secondary care^{5,6,7}.

In Australia, data from 2019 and 2020⁸ shows the astounding cost difference between someone who takes their illness or injury to ED rather than their GP. Even when the person was not admitted to hospital, the average cost to the government for someone visiting ED was \$595.17. Meanwhile, it cost the government only \$76.95 to support a patient to spend 20 to 40 minutes with their GP.

By working and knowing their local communities, GPs are best positioned to address health inequities and the specific needs of their community.

4 – Huge investment in General Practice is needed to address the long-term underfunding of the pillar of primary healthcare

Now. Lots. For the benefit of the government Budget and New Zealand as a whole.

5 – The current funding model is a failure and we call on you to work with us to develop a more sustainable and effective funding model for general practice

GPs have become so underfunded, under-resourced, under-valued, and over-worked, the crisis case is no longer sustainable.

The figures in the 2022 Sapere report⁹ show that full-time GPs who own their practices are spending at least 40 hours a week facing patients, much of which is either un-paid or underpaid. They then spend at least a further 10-20 hours a week working un-paid admin.

The Sapere report advised equity with public secondary specialists, who have 30% of their 40 hours a week quarantined for non-patient-facing work. Hospital doctors also get holiday pay, sick leave, KiwiSaver, CME leave and funding – none of which is available to a small GP practice owner or GP contractor.

The capitation funding system is dated and failed. We see this as a good opportunity for a radical shake-up that solves several problems at once.

We propose urgent changes to how GPs are paid. We strongly contend this Government cannot afford not to do so.

6 – We support reinstatement of smokefree legislation

The reversal of the smokefree legislation under the previous Health Minister is not supported by evidence.

We have proposed better ways to improve the Budget within the health system, that don't have a body count.

7 – We support re-drafting vicarious liability legislation

This legislation may work for a large emergency department, but the fear of vexatious lawsuits is yet another factor forcing the egress of existing GPs and deterring potential GPs who may be forced to endure the time and financial cost of defending themselves as small business owners, contractors, or small business employees without institutional support.

8 – Rural general practice is under threat

The rural GP network is at best fragile, held together with locums and telehealth. In places the rural primary care workforce is under-trained, and the emergency PRIME service is pitifully funded.

More than 30% of New Zealanders have a rural address, but all the conversation around health budget is focused on urban centres and hospitals, which is particularly disheartening for the struggling rural health sector.

Summary

General practice as we know it is about to cross a tipping point.

To avoid an inevitable collapse of our public health system once this point is crossed, General Practitioners Aotearoa wants to urgently meet with Government and work together to help provide a solution to restore a viable general practice sector that attracts our brightest and best to meet the health needs of New Zealand.

Kind regards,

The General Practitioners Aotearoa Board:

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on behalf of the members of General Practitioners Aotearoa.

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About General Practitioners Aotearoa

General Practitioners Aotearoa (GPA) is the only independent organisation exclusively representing the voices of doctors working in general practice. We represent GPs who are clinic owners, employees, contractors and trainees. We are member-funded and receive no government money. GPA formed after the demise of the New Zealand Medical Association to independently advocate for GPs. gpaotearoa.co.nz